CONGRESSIONAL RECORD — SENATE
June 12, 2007
S. 1593
Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE. This Act may be cited as the “Refinery Involuntary Retrenchment Act of 2007.”

SEC. 2. FULL EXPENSING FOR QUALIFIED REFINERY PROPERTY. (a) IN GENERAL.—Subsection (A) of section 367(c) of the Internal Revenue Code of 1986 (relating to election to expense certain refinery properties) is amended by striking “50 percent of”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect as if included in section 133 of the Energy Policy Act of 2005.

SEC. 3. PETROLEUM REFINING PROPERTY TREATED AS 5-YEAR PROPERTY. (a) IN GENERAL.—Subparagraph (B) of section 168(e)(2) of the Internal Revenue Code of 1986 (relating to 5-year property) is amended by striking “and” at the end of clause (v), by striking the period at the end of clause (v) (v) and inserting “, and”, and by adding at the end the following new clause:

“(vii) any petroleum refining property.”

(b) PETROLEUM REFINING PROPERTY.—Section 166(h) of such Code is amended by adding at the end the following new paragraph:

“(18) PETROLEUM REFINING PROPERTY.—The term ‘petroleum refining property’ means any asset for petroleum refining, including assets used for the distillation, fractionation, and catalytic cracking of crude petroleum into gasoline and its components.

SEC. 4. ENVIRONMENTAL LAWS.—Such term shall not include any property which does not meet all applicable environmental laws in effect on the date such property was placed in service. For purposes of the preceding sentence, a waiver under the Clean Air Act shall not be taken into account in determining whether the applicable environmental laws have been met.

SEC. 5. SPECIAL RULE FOR MURDERERS AND ACQUISITIONS.—Such term shall not include any property with respect to which a deduction was taken under subsection (c)(3)(B) by any other taxpayer in any preceding year.

SEC. 6. PROVISION.—(1) IN GENERAL.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

(2) EXCEPTION.—The amendments made by this section shall not apply to any property with respect to which the taxpayer has entered into a binding contract for the construction thereof on or before the date of the enactment of this Act.

By Mr. BAUCUS (for himself, Mr. GRASSLEY, Mr. ROCKEFELLER, Mr. CONRAD, Mr. BINGAMAN, Ms. SNOWE, Mr. KERRY, Mrs. LINCOLN, Mr. SMITH, Mr. SCHUMER, Ms. STABENOW, Ms. CANTWELL, Mr. ROBERTS, and Mr. SALAZAR):

S. 1593. A bill to amend the Internal Revenue Code of 1986 to provide tax relief to oil workers and rental personnel, and for other purposes; to the Committee on Finance.

Mr. BAUCUS. Mr. President, this week, we celebrate Flag Day, and in a few days we will celebrate the Fourth of July.

We ask a lot from our men and women in the armed services, and their sacrifices contribute to protecting our freedom here at home. One way we support them is to make the Tax Code a little friendlier to the troops.

That is why I introduced the Defenders of Freedom Tax Relief Act of 2007. This bill would extend the tax rules favoring the military that expire in 2007 and 2008. It would also eliminate roadblocks in the current tax laws that present difficulties for veterans and servicemembers.

Our troops should fight against our Nation’s enemies, not our Nation’s Tax Code. Fallen soldiers killed in the line of duty receive a death benefit of $100,000. But the Tax Code restricts the survivors from contributing this benefit into a tax-favored retirement account. My bill would exempt this benefit from the current restrictions on contribution amounts and income limitations. That way, the family members of fallen soldiers could take advantage of tax-favored Roth IRA accounts.

Lower ranking, lower income soldiers do most of the heavy lifting in combat situations. The current Tax Code, their income is not counted in computing the earned income tax credit, or EITC. The EITC is a beneficial tax provision available to working Americans to help them stretch their pay to fight for their country and support their families.

My bill would eliminate the confusion that surrounds State gifts to servicemembers. Military members should not be caught in the crossfire of competing Tax Code interpretations.

Another hazard facing our troops in the Tax Code is the statute of limitations for filing a tax refund. Most Veterans’ Administration disability claims filed by veterans are quickly resolved. But thousands of disability awards are delayed due to lost paperwork or the appeals of rejected claims. Once a disadvantaged veteran finally gets a favorable award, the good news is that the disability award is tax-free. But many of these disabled veterans get ambushed by a statute that bars them from filing a tax refund claim. My bill would give disabled veterans in this situation an extra year to claim their tax refunds.

Our men and women in uniform provide an invaluable service to our country. They, along with their families, make sacrifices and live a demanding lifestyle. The Tax Code should add to their hardships as they move from assignment to assignment around the globe.

Protecting American interests around the world requires most of our troops to move a number of times during their career. Restricting favorable mortgage bond financing to only first-time homeowners does not make much sense for them. Therefore, my bill would eliminate the restriction for veterans who served in the active military.

The bill would make permanent a provision that allows intelligence community employees to use the exclusion of gain on the sale of their home when they are assigned overseas or 50 miles away from their home.

A soldier’s rollover is heavy enough as it is without piling tax paperwork on top of it. My bill would help reduce paperwork.

My bill would treat differential pay as wages. This would make it easier for employers to contribute to a reservist’s retirement plans. And it would eliminate the reservist’s need to make estimated tax payments.

My bill would also make permanent certain taxpayer information reporting rules, so that the Social Security Administration and the Veterans’ Administration could facilitate the administration of veteran needs-based pension and compensation programs.

A further roadblock for military service men and women is the 18-percent penalty triggered for early withdrawal from a qualified retirement plan. If reservists are called to active duty, the last thing they should have is worry about their 401(k) plan or IRA account. This provision would permit penalty-free early withdrawal. And it would give reservists 2 years from the time that they first started duty to roll over their IRAs or 401(k) plans.

Small business employers are being asked to make sacrifices here at home. My bill would help.

Mobilization of Reserve personnel creates unexpected employee absences. This hits small businesses especially hard. Some employers voluntarily take on the added burden of eliminating any pay gap experienced by their reservist-employees. These employers pay the difference between the civilian salary and the military pay. In recognition of their patriotism, my bill would provide small businesses with fewer than 50 employees a tax credit of 20 percent of the differential pay, up to $2,000, for every small business making differential payments to reservists called up to active duty.

This bill is fully paid for with a change in the Tax Code that makes sure that anyone returning to their U.S. citizenship is still on the hook to pay their fair share of U.S. taxes.

We owe the Americans fighting in our Armed Forces an enormous debt of gratitude. These important tax reforms are one small way of saluting them for all that they do. I urge my colleagues to join me in supporting this measure.

Mr. President, I ask unanimous consent that the text of the bill be printed in the Record.

There being no objection, the material was ordered to be printed in the Record, as follows:

S. 1593
Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE. (a)短语Title.—This Act may be cited as the “Defenders of Freedom Tax Relief Act of 2007.”

(b) Amendment of 1986 Code.—Except as otherwise expressly provided, whenever in
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this Act an amendment or repeal is expressed in terms of an amendment to, or re-peal of, a specific other provision, the reference shall be considered to be made to a section or other provision of the Internal Revenue Code of 1986. (c) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title.
Sec. 2. Extension of statute of limitations to file claims for refunds relating to disability determinations by Department of Veterans Affairs.
Sec. 3. Permanent extension of election to treat combat pay as earned income for purposes of earned income credit.
Sec. 4. Treatment of differential military pay as wages.
Sec. 5. Permanent extension of penalty-free withdrawals from retirement accounts of individuals called to active duty.
Sec. 6. State payments to service members treated as qualified military benefits.
Sec. 7. Permanent extension of disclosure authority to Department of Veterans Affairs.
Sec. 8. Three-year extension of qualified mortgage bond program rules for veterans.
Sec. 9. Permanent exclusion of gain from sale of a principal residence by certain employees of the intelligence community.
Sec. 10. Contributions of military death gratuities to Roth IRAs.
Sec. 11. Credit for employer differential wage payments to employees who are active duty members of the uniformed services.
Sec. 12. Revision of tax rates on expatriation of individuals.

SEC. 2. EXTENSION OF STATUTE OF LIMITATIONS TO FILE CLAIMS FOR REFUNDS RELATING TO DISABILITY DETERMINATIONS BY DEPARTMENT OF VETERANS AFFAIRS.

(a) In General.—Subsection (d) of section 6511 (relating to special rules applicable to income taxes) is amended by adding at the end the following new paragraph:

"(d)(2) Notwithstanding any other provision of law, the limitation on filing a claim for refund or credit under subsection (d) shall not apply with respect to—

"(A) the reduction of retirement pay computed under section 1006 or 1407 of title 10, United States Code, or

"(B) the waiver of such pay under section 5305 of title 38 of such Code," if as a result of an award of compensation under title 38 of such Code pursuant to a determination by the Secretary of Veterans Affairs, the 3-year period of limitation prescribed in subsection (a) shall be extended for purposes of permitting a credit or refund based upon the amount of such reduction or waiver, until the end of the 6-year period beginning on the date of such determination.

(b) LIMITATION TO 5 TAXABLE YEARS.—Subparagraph (A) shall not apply with respect to any taxable year which began more than 5 years before the date of such determination.

(c) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to claims for credit or refund filed after the date of the enactment of this Act.

Sec. 3. TRANSITION RULES.—In the case of a determination described in paragraph (b) of section 6511(d)(1) of the Internal Revenue Code of 1986 (as added by this section) which is made by the Secretary of Veterans Affairs after December 31, 2000, and on or before the date of the enactment of this Act, such paragraph—

(1) shall not apply with respect to any taxable year which began before January 1, 2001, and

(2) shall be applied by substituting "the date of the determination" for "the date of the enactment of this Act" for purposes of subparagraph (A) thereof.

SEC. 3. PERMANENT EXTENSION OF ELECTION TO TREAT COMBAT PAY AS EARNED INCOME PURPOSES OF EARNED INCOME CREDIT.

(a) In General.—Clause (vi) of section 36(c)(2)(B) (defining earned income) is amended to read as follows:

"(vi) a taxpayer may elect to treat amounts excluded from gross income by reason of section 112 as earned income.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years ending after December 31, 2007.

SEC. 4. TREATMENT OF DIFFERENTIAL MILITARY PAY AS WAGES.

(a) INCOME TAX WITHHOLDING ON DIFFERENTIAL MILITARY PAYMENTS.—

(1) In General.—Section 3401 (relating to definitions of terms) is amended by adding at the end the following new subsection:

"(e) Differential Wage Payments to Active Duty Members of the Uniformed Services.—

"(i) In general.—For purposes of subsection (a), any differential wage payment shall be treated as a payment of wages by the employer to the employee.

"(ii) Differential wage payment.—For purposes of paragraph (i), the term ‘differential wage payment’ means any payment which—

"(A) is made by an employer to an individual with respect to any period during which the individual is performing service in the uniformed services while on active duty for a period of more than 30 days, and

"(B) represents all or a portion of the wages the individual would have received from the employer if the individual were performing service for the employer.

"(2) EFFECTIVE DATE.—The amendment made by this subsection shall apply to taxable years ending after December 31, 2007.

(b) TREATMENT OF DIFFERENTIAL WAGE PAYMENTS FOR RETIREMENT PLAN PURPOSES.—

(1) Pension Plans.—

(A) In General.—Section 414(u) (relating to special rules relating to veterans’ reemploy-ment rights under USERRA) is amended by adding at the end the following new paragraph:

"(l) Treatment of Differential Wage Payments.—

"(A) In General.—Except as provided in this paragraph, for purposes of applying this title to a retirement plan to which this subsection applies—

"(i) an individual receiving a differential wage payment shall be treated as an employee of the employer making the payment,

"(ii) the differential wage payment shall be treated as compensation, and

"(iii) the plan shall not be treated as failing to meet the requirements of any provision described in paragraph (1)(C) by reason of any contribution or benefit which is based on the differential wage payment.

"(B) Special Rule for Distributions.—

"(I) In General.—Notwithstanding subsection (A)(i), for purposes of section 401(k)(2)(B)(i)(I), 403(b)(7)(A)(i)(I), 403(b)(11)(A), or 457(d)(1)(A), an individual shall be treated as an employee while on active duty for any period during which the individual is performing service in the uniformed services described in section 3401(k)(2)(A).

“(II) LIMITATION.—If an individual elect to receive a distribution by reason of clause (I), the plan shall provide that such individual may not make an elective deferral for a period of 6 months following the 6-month period beginning on the date of the distribution.

“(III) NONDISCRIMINATION REQUIREMENT.—Subparagraph (A)(III) shall apply only if all employees of an employer under subsections (b), (c), (m), and (o) performing service in the uniformed services described in section 3401(k)(2)(A) are entitled to receive differential wage payments on reasonably equivalent terms and, if eligible to participate in a retirement plan maintained by the employer, to make contributions based on the payments on reasonably equivalent terms. For purposes of applying this paragraph, the term ‘differential wage payment’ has the meaning given such term by section 3401(h)(2).

“(B) CONFORMING AMENDMENT.—The heading for section 414(u) is amended by inserting ‘AND TO DIFFERENTIAL WAGE PAYMENTS TO MEMBERS ON ACTIVE DUTY’ after ‘USERRA’.

“(2) Differential wage payments treated as compensation for individual retirement plans.—Section 214(b)(1) (defining compensation) is amended by adding at the end the following new sentence: ‘The term ‘compensation’ includes any differential wage payment as defined in section 3401(h)(2).’

“(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to years beginning after December 31, 2007.

(c) PROVISIONS RELATING TO PLAN AMENDMENTS.—

(1) In General.—If this subsection applies to any plan or annuity contract amendment—

"(A) such plan or contract shall be treated as being operated in accordance with the terms of the plan or contract during the period described in paragraph (2)(B)(i), and

"(B) except as provided by the Secretary of the Treasury, such plan shall not fail to meet the requirements of the Internal Revenue Code of 1986 or the Employee Retire- ment Income Security Act of 1974 by reason of such amendment.

“(2) AMENDMENTS TO WHICH SECTION APPLIES.—

(A) In General.—This subsection shall apply to any plan or annuity contract which is—

"(i) pursuant to any amendment made by this section, and

"(ii) on or before the last day of the first plan year beginning on or after January 1, 2009.

(B) CONDITIONS.—This subsection shall not apply to any plan or annuity contract amendment unless—

"(i) during the period beginning on the date the amendment described in subparagraph (A)(I) takes effect and ending on the date described in subparagraph (A)(II) (or, if earlier, the date the plan or contract amendment is adopted), the plan or contract is not treated as if such plan or contract amendment were in effect, and

"(ii) such plan or contract amendment applies retroactively for such period.

SEC. 5. PERMANENT EXTENSION OF PENALTY FREE WITHDRAWALS FROM RETIREMENT PLANS FOR INDIVIDUAL CALLED TO ACTIVE DUTY.

Clause (iv) of section 72(t)(2)(G) (relating to distributions from retirement plans to individuals called to active duty) is amended by striking all after ‘September 11, 2001’ and inserting a period.
SEC. 6. STATE PAYMENTS TO SERVICE MEMBERS TREATED AS QUALIFIED MILITARY BENEFITS.

(a) IN GENERAL.—Section 33(b) (defining qualified military benefit) is amended by adding at the end the following new paragraph:

"(c) Certain State Payments.—The term ‘qualified military benefit’ includes any bonus payment by a State or political subdivision thereof to any member or former member of the uniformed services of the United States or any dependent of such member only by reason of such member’s service in a war zone (as defined in section 112(k)(2), determined without regard to the parenthetical)."

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to payments made before, on, or after the date of the enactment of this Act.

SEC. 7. PERMANENT EXTENSION OF DISCLOSURE AUTHORITY OF DEPARTMENT OF VETERANS AFFAIRS.

Section 610(k)(7)(D) (relating to program to which rule applies) is amended by striking the last sentence.

SEC. 8. THREE-YEAR EXTENSION OF QUALIFIED MORTGAGE BOND PROGRAM RULES.

Section 143(d)(2)(B) (relating to exception) is amended by striking "January 1, 2008" and inserting "January 1, 2011".

SEC. 9. PREEMPTIVE EXCLUSION OF GAIN FROM SALE OF A PRINCIPAL RESIDENCE BY CERTAIN EMPLOYEES OF THE INTELLIGENCE COMMUNITY.

(a) IN GENERAL.—Section 147(e) of division A, the Veterans Relief and Health Care Act of 2006 is amended by striking "and before January 1, 2011".

(b) DUTY STATION MAY BE OUTSIDE UNITED STATES.—In section 121(d)(9)(C) (defining qualified official extended duty) is added after paragraph (4):

"(5) The term ‘qualified official extended duty’ also includes duty in a foreign or international area covered by the authority of chapter 65, title 10, United States Code, as a member of the Armed Forces on active duty for a continuous period of 180 days or more within the 3-year period prior to such date of accrual.

SEC. 10. CONTRIBUTIONS OF MILITARY DEATH GRATUITIES TO ROTC IRA.

(a) PROVISION IN EFFECT BEFORE PENSION PROTECTION ACT.—Subsection (e) of section 408A (relating to qualified rollover contributions) is amended by striking the amendment made by section 324 of the Pension Protection Act of 2006, as amended to read as follows:

"(e) ROLLOVER CONTRIBUTION.—For purposes of this section—

(A) The term ‘qualified rollover contribution’ means a rollover contribution to a Roth IRA from another such account, or from an individual retirement plan, but only if such rollover contribution meets the requirements of section 408(d)(3).

(B) The term ‘qualified rollover contribution’ means a rollover contribution to a Roth IRA from another such account, or from an individual retirement plan, but only if such rollover contribution meets the requirements of section 408(d)(3).

(C) The term ‘qualified rollover contribution’ means a contribution to a Roth IRA maintained for the benefit of an individual, or to the extent that such contribution does not exceed the amount received by such individual under section 1703 of title 10, United States Code, or under section 1607 of title 38, United States Code, if the contribution is made not later than 1 year after the date on which such individual receives such amount.

(D) For purposes of section 408(d)(3)(B), such term shall not apply with respect to amounts treated as a rollover by the subparagraph (A).

SEC. 40. EMPLOYER WAGE CREDIT FOR EMPLOYEES WHO ARE ACTIVE DUTY MEMBERS OF THE UNIFORMED SERVICES.

(a) GENERAL RULE.—For purposes of section 38, in the case of an eligible business employer, the differential wage payment credit for any taxable year is an amount equal to 20 percent of the eligible differential wage payments for each of the qualified employees of the taxpayer during such taxable year.

(b) DEFINITIONS.—For purposes of this section—

"(1) ELIGIBLE DIFFERENTIAL WAGE PAYMENTS.—The term ‘eligible differential wage payments’ means, with respect to each qualified employee, so much of the differential payment paid to any employee shall be reduced 3401(b)(3)) paid to such employee for the taxable year as does not exceed $20,000.

"(2) DISALLOWANCE.—The term ‘qualified employee’ means a person who has been an employee of the taxpayer for the 91-day period immediately preceding the period for which any differential wage payment is made.

"(3) QUALIFIED EMPLOYEE.—In general.—The term ‘qualified employee’ means an employee of a small business employer, with respect to any taxable year, any employer who—

(i) employed an average of less than 50 employees on business days during such taxable year,

(ii) under a written plan of the employer, provided eligible differential wage payments to every qualified employee of the employer.

"(4) CONTROLLED GROUPS.—For purposes of subparagraph (A), all persons treated as a single employer under subsection (b), (c), (d), (e), (f), or (g) of section 414 shall be treated as a single employer.

"(5) COORDINATION WITH OTHER CREDITS.—The amount of credit otherwise allowable under this chapter with respect to compensation paid to any qualified employee shall be reduced by the credit determined under this section with respect to such employee.

"(6) DISALLOWANCE.—For purposes of this section, rules similar to the rules of subsections (c), (d), and (e) of section 45 shall apply.

"(7) TERMINATION.—Section 45 shall not apply to any payments made after December 31, 2009.

"(8) CREDIT TREATED AS PART OF GENERAL BUSINESS CREDIT.—The term ‘credit’ (as defined in paragraph (3)) is amended by striking ‘plus’ at the end of paragraph (3), by striking the period at the end of paragraph (3) and inserting ‘’, plus’, and by adding at the end of following new paragraph:


SEC. 36. CREDIT FOR EMPLOYER DIFFERENTIAL WAGE PAYMENTS TO PERSONS WHO ARE ACTIVE DUTY MEMBERS OF THE UNIFORMED SERVICES.

(a) IN GENERAL.—The following new paragraph is inserted after paragraph (3) and (4):

"(5) The term ‘eligible differential wage payment’ is amended by inserting ‘45A(3),’ after ‘45(3),’.
“Sec. 450. Employer wage credit for employees who are active duty members of the uniformed services.

(e) Effective Date.—The amendments made by this section shall apply to amounts paid after the date of the enactment of this Act.

SEC. 12. REVISION OF TAX RULES ON EXPATRIATION.

(a) In General.—Subpart A of part II of subchapter N of chapter 1 is amended by inserting after section 877 the following new section:

“SEC. 877A. TAX RESPONSIBILITIES OF EXPATRIATION.

“(a) General Rules.—For purposes of this subtitle—

“(1) MARK TO MARKET.—Except as provided in paragraph (2) of this subsection, all property of a covered expatriate to whom this section applies shall be treated as sold on the date before the expatriation date for its fair market value.

“(2) RECOGNITION OF GAIN OR LOSS.—In the case of any sale under paragraph (1), all property sold shall be treated as sold at the face amount, for tax purposes, of the covered expatriate to whom this section applies.

“(3) Loss.—In any amount after June 18, 1986, made by this section shall apply to amounts paid after the date of the enactment of this section:

“(b) Election To Deferral Tax.—

“(1) IN GENERAL.—If the taxpayer elects the application of this subsection with respect to any property sold by reason of paragraph (a), the payment of the additional tax attributable to such property shall be postponed until the due date of the return for the taxable year in which such property is disposed of (or, in the case of property disposed of in a transaction in which gain is not recognized in whole or in part, until such other date as the Secretary may prescribe).

“(2) Determination of Tax With Respect to Property.—For purposes of paragraph (1), the additional tax attributable to any property is an amount which bears the same ratio to the additional tax imposed by this chapter for the taxable year in which the election is made by reason of paragraph (a) as the gain taken into account under subsection (a) with respect to such property bears to the total gain taken into account under subsection (a) with respect to all property to which such subsection applies.

“(3) Termination of Postponement.—No tax may be postponed under this subsection later than the due date of the return for which the additional tax attributable to any property is required to be paid by reason of paragraph (1) and the taxpayer fails to effectuate a sale of such property, in whole or in part, by the due date for the return of tax for the taxable year for which the additional tax is imposed by reason of this chapter.

“(c) Election to Elect a Postponed Tax.—In the case of any tax imposed by reason of this chapter for the taxable year solely by reason of this section—

“(1) IN GENERAL.—If the taxpayer fails to meet the requirements of paragraph (b) thereof, the taxpayer may elect to postponed the payment of the additional tax attributable to any property which would otherwise be required to be paid by reason of this chapter for the taxable year solely by reason of this section.

“(2) Filing of Election.—Any election under paragraph (1) shall only apply to property described in subsection (a) of section 897(c).

“(d) Election to Elect a Postponed Tax.—Any property interest or property not described in subparagraph (A) which the Secretary specifies in regulations shall apply to property described in paragraph (a) of section 897(c) which the Secretary specifies in regulations.

“(e) Definition.—For purposes of this section—

“(1) EXPATRIATE.—The term ‘expatriate’ means—

“(A) any United States citizen who relinquishes United States citizenship after 2007, as defined in section 897(c)(1)(A)(ii) during the 5 taxable years ending with the taxable year during which the expatriation occurs, or

“(B) the individual’s relinquishment of United States citizenship occurs before such individual attains age 18, and

“(C) the individual’s relinquishment is that of a resident of the United States (as so defined) for not more than 5 taxable years before the date of relinquishment.

“(f) Exclusive of Certain Gain.—Any property or interest in property described in subparagraph (A) which the Secretary specifies in regulations shall not be treated as a covered expatriate if—

“(1) the individual shall not be treated as a covered expatriate if—

“(A) the individual is a United States citizen who relinquishes citizenship, and

“(B) the individual is a long-term resident of the United States who—
(1) ceases to be a lawful permanent resident of the United States (within the meaning of section 7301(b)(10)), or

(ii) commences to be treated as a resident of a foreign country under the provisions of a tax treaty with the United States and the foreign country and who does not waive the benefits of such treaty applicable to resident of the foreign country.

(5) EXPATRIATION DATE.—The term 'expatriation date' means—

(A) the date an individual relinquishes United States citizenship, or

(B) in the case of a long-term resident of the United States, the date of the event described in clause (i) or (ii) of paragraph (1)(B).

(6) REQUIRINGMENT OF CITIZENSHIP.—A citizen shall be deemed as relinquishing United States citizenship on the earliest of—

(A) the date the individual renounces such individual's United States nationality before a diplomatic or consular officer of the United States pursuant to paragraph (5) of section 339(a) of the Immigration and Nationality Act (8 U.S.C. 1461(a)(5)),

(B) the date the individual furnishes to the United States Department of State a signed voluntary renunciation document in accordance with section 339(a) of the Immigration and Nationality Act (8 U.S.C. 1461(a)(4)),

(C) the date the individual furnishes to the United States Department of State evidence to the individual a certificate of loss of nationality, or

(D) the date a court of the United States enters a naturalization certificate of naturalization.

Subparagraph (A) or (B) shall not apply to any individual unless the renunciation or voluntary relinquishment is subsequently approved by the issuance to the individual of a certificate of loss of nationality by the United States Department of State.

(7) LONG-TERM RESIDENT.—The term 'long-term resident' has the meaning given to such term by section 8776(b)(2).

(8) SPECIAL RULES APPLICABLE TO BENEFICIARIES' INTERESTS IN TRUST.—

(1) IN GENERAL.—Except as provided in paragraph (2), if an individual is determined under subsection (c) to hold an interest in a trust on the day before the expiration date—

(A) the individual shall not be treated as having such interest, and

(B) such interest shall be treated as a separate share in the trust,

(C) the separate share shall be treated as a separate trust consisting of the assets allocable to such share,

(D) the separate trust shall be treated as having sold its assets on the day before the expiration date for their fair market value and as having distributed all of its assets to the individual as of such time, and

(E) the individual shall be treated as having recontributed the assets to the separate trust.

Subsection (a)(2) shall apply to any income, gain, or loss of the individual arising from a distribution described in subparagraph (C)(i). In determining the amount of such distribution, proper adjustments shall be made for liabilities of the trust allocable to an individual's share in the trust.

(2) SPECIAL RULES FOR INTERESTS IN QUALIFIED TRUSTS.—

(A) IN GENERAL.—If the trust interest described in paragraph (1) is an interest in a qualified trust, then—

(i) paragraph (1) and subsection (a) shall not apply, and

(ii) in addition to any other tax imposed by this title, there is hereby imposed on each distribution with respect to such interest a tax in the amount determined under subparagraph (B).

(B) AMOUNT OF TAX.—The amount of tax under subparagraph (A)(ii) shall be equal to the lesser of—

(i) the highest rate of tax imposed by section 1(c)(1) for the calendar year which includes the day before the expiration date, multiplied by the amount of the distribution, or

(ii) the amount of the deferred tax account immediately before the distribution determined without regard to any increases under subparagraphs (B)(i) and (B)(ii) after the 30th day preceding the distribution.

(C) DEFERRED TAX ACCOUNT.—For purposes of subparagraph (B)(ii),—

(i) OPENING BALANCE.—The opening balance in a deferred tax account with respect to any trust interest is an amount equal to the allocable expatriation gain with respect to the trust interest if such gain had been included in gross income under subsection (a).

(ii) INCREASE FOR INTEREST.—The balance in the deferred tax account shall be increased by the amount of interest determined for such account at the time the interest accrues, for periods after the 30th day after the expiration date, by using the method described in subsection (c)(6)(B) for.up payments for tax on such period, except that section 6221(a)(2) shall be applied in computing 'percentage points' for '3 percentage points' in subparagraph (B) thereof.

(iii) DECREASE FOR TAXES PREVIOUSLY PAID.—The balance in the deferred tax account shall be reduced—

(I) by the amount of taxes imposed by subparagraph (A)(ii) on distributions to the person holding the trust interest, and

(II) in the case of a person holding a nonvested interest in the extent provided in regulations, by the amount of taxes imposed by subparagraph (A) on distributions from the trust with respect to nonvested interests not held by such person.

(D) ALLOCABLE EXPATRIATION GAIN.—For purposes of this subsection, the allocable expatriation gain with respect to any beneficiary's interest in a trust is the amount of gain which would be allocable to such beneficiary's vested and nonvested interests in the trust if the beneficiary held directly all assets allocable to such interests.

(E) TAX DEBT.—

(i) IN GENERAL.—The tax imposed by subparagraph (A)(ii) shall be deducted and withheld by the trustees from the distributions to which it relates.

(ii) EXCEPTION WHERE FAILURE TO WAIVE TAXEY RIGHTS.—If an amount may not be deducted and withheld under clause (i) by reason of the distribution failing to waive any treaty right with respect to such distribution—

(I) the tax imposed by subparagraph (A)(ii) shall be imposed on the trust and such trustee shall be personally liable for the amount of such tax, and

(II) any other beneficiary of the trust shall be entitled to the amount of such tax imposed on the other beneficiary.

(F) DISTRIBUTIONS.—A trust ceases to be a qualified trust at any time, a covered expatriate disposes of an interest in a qualified trust, or a covered expatriate holding an interest in a qualified trust dies, then, in lieu of the tax imposed by subparagraph (A)(ii), there is hereby imposed a tax equal to the lesser of—

(I) the tax determined under paragraph (1) as if the day before the expiration date were the date of such cessation, disposition, or death, whichever is applicable, or

(II) the balance in the tax deferred account immediately before such date.

Such tax shall be imposed on the trust and each trustee shall be personally liable for the amount of such tax and any other beneficiary of the trust shall be entitled to recover from the covered expatriate or the estate the amount of such tax imposed on the otherwise taxable year.

(G) DEFINITIONS AND SPECIAL RULES.—For purposes of this paragraph—

(i) QUALIFIED TRUST.—The term 'qualified trust' means a trust which is described in section 7704(a)(3)(B).

(ii) VESTED INTEREST.—The term 'vested interest' means any interest in a trust that is vested on the day before the expiration date, is vested in the beneficiary.

(iii) NONVESTED INTEREST.—The term 'nonvested interest' means, with respect to any beneficiary, any interest in a trust that is not a vested interest. Such interest shall be determined by assuming the maximum exercise of discretion in favor of the beneficiary and the occurrence of all contingencies in favor of the beneficiaries.

(iv) ADJUSTMENTS.—The Secretary may provide for adjustments to the bases of assets in a trust before the expiration date and the timing of such adjustments, in order to ensure that gain is taxed only once.

(V) TERMINATION WITH RETIREMENT PLAN RULES.—This subsection applies with respect to any interest in a trust which is part of a retirement plan to which subsection (d)(2) applies.

(G) DETERMINATION OF BENEFICIARIES' INTEREST IN TRUST.—

(1) GENERAL.—If—

(I) CONSTRUCTIVE OWNERSHIP.—If a beneficiary of a trust is a corporation, partnership, trust, or estate, or any other entity which is a beneficiary, and any letter of wishes or similar document, historical patterns of trust distributions, and the existence of and functions performed by a trust protector or any similar advisor.

(II) OTHER DETERMINATIONS.—For purposes of this section—

(i) CONSTRUCTIVE OWNERSHIP.—If a beneficiary of a trust is a corporation, partnership, trust, or estate, the term 'beneficiary' shall be deemed to be the trust beneficiaries for purposes of this section.

(ii) TAXPAYER RETURN POSITION.—A taxpayer shall clearly indicate on its income tax return—

(i) the methodology used to determine that taxpayer's trust interest under this section, and

(ii) if the taxpayer knows (or has reason to know) that any other beneficiary of such trust is using a different methodology to determine such beneficiary's trust interest under this section.

(i) TERMINATION OF DEFERMENTS, ETC.—In the case of any covered expatriate, notwithstanding any other provision of this title—

(I) any period during which recognition of income or gain is deferred shall terminate on the day before the expiration date, and that portion of any other deferred tax which shall be due and payable at the time and in the manner prescribed by the Secretary.

(H) IMposition OF EXemptive TAX.—

(i) IN GENERAL.—If an individual is required to include any amount in gross income under subsection (a) for any taxable year, there is hereby imposed, immediately before the expiration date, a tax in an amount equal to the amount of tax which would be imposed if the taxable year were a short taxable year ending on the expiration date.
(G) DUE DATE.—The due date for any tax imposed by paragraph (I) shall be the 90th day after the expiration date.

(II) TREATMENT OF TAX.—Any tax paid under paragraph (I) shall be treated as a payment of any tax imposed by this chapter for the taxable year to which subsection (a) applies.

(III) DEPRECIATION.—The provisions of subsection (b) shall apply to the tax imposed by this subsection to the extent attributable to the inclusion in gross income by reason of this section.

(I) SPECIAL LIENS FOR DEPRECIATED TAX AMOUNTS.—

(1) IMPOSITION OF LIEN.—

(A) IN GENERAL.—If a covered expatriate makes an election under subsection (a)(4) or (b) which results in the deferral imposed by reason of subsection (a), the deferral amount (including any interest, additional amount, additional tax, assessable penalty, and costs attributable to the deferral amount) shall be a lien in favor of the United States on all property located in the United States (without regard to whether this section applies to the property).

(B) DEPRECIATED AMOUNT.—For purposes of this subsection, the deferral amount is the amount on which the covered expatriate’s income tax which, but for the election under subsection (a)(4) or (b), would have been included in gross income for the taxable year including the expatriation date.

(2) PERIOD OF LIEN.—The lien imposed by this subsection shall arise on the expatriation date and continue until—

(a) the liability for tax by reason of this section is satisfied or has become unenforceable by reason of lapse of time, or

(b) the lien is released to the satisfaction of the Secretary that no further tax liability may arise by reason of this section.

(3) CERTAIN RULES APPLY.—The rules set forth in paragraphs (1), (2), and (4) of any tax section 6224A(d) shall apply with respect to the lien imposed by this subsection as if it were a lien imposed by section 6224A.

(IV) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of this section.

(V) INCLUSION IN INCOME OF GIFTS AND GIFTS AND INCENTIVES RECEIVED BY UNITED STATES CITIZENS AND RESIDENTS FROM EXPATRIATES.—Section 1001 in the Code and the regulations thereunder (other than section 1001(e), etc. not included in gross income) is amended by adding at the end the following new subsection:

"(c) GIFTS AND INCENTIVES RECEIVED FROM COVERED EXPATRIATES.—

(I) TREATMENT OF GIFTS AND INCENTIVES.—

(A) IN GENERAL.—Subsection (a) shall not exclude from gross income the value of any property acquired by gift, bequest, devise, or inheritance from a covered expatriate after the expatriation date.

(B) DETERMINATION OF BASIS.—Notwithstanding sections 1012 and 1022, the basis of any property described in subparagraph (A) in the hands of the donee or the person acquiring such property from the decedent shall be equal to the fair market value of the property at the time of the gift, bequest, devise, or inheritance.

(II) EXCEPTIONS FOR TRANSFERS OTHER THAN SUBJECT TO ESTATE OR GIFT TAX.—

(A) IN GENERAL.—If any property if either—

(1) is shown on a timely filed return of tax imposed by chapter 12 as a taxable gift by the covered expatriate, or

(2) includes in the gross estate of the covered expatriate for purposes of chapter 11 and shown on a timely filed return of tax imposed by chapter 11 of the estate of the covered expatriate, or

("B") no such return was timely filed but no such return would have been required to be filed even if the covered expatriate was a citizen or long-term resident of the United States.

(B) DEFINITIONS.—For purposes of this subsection, any term used in this subsection which is also used in section 877A shall have the same meaning as when used in section 877A.

(C) DEFINITION OF TERMINATION OF UNITED STATES CITIZENSHIP.—Section 7701(a)(46) is amended by adding at the end the following new paragraph:

"(g) TERMINATION OF UNITED STATES CITIZENSHIP.—

(A) IN GENERAL.—An individual shall not cease to be treated as a United States citizen before the date on which—

(1) the individual’s citizenship is treated as relinquished under section 877A(e)(3), and

(2) the individual provides a statement in accordance with section 6036G (if such a statement is otherwise required).

(B) DUAL CITIZENS.—Under regulations prescribed by the Secretary, subparagraph (A) shall not apply to an individual who became a citizen of the United States and a citizen of another country otherwise than by operation of law.

(D) INELIGIBILITY FOR VISA OR ADMITTED TO UNITED STATES.—

(1) IN GENERAL.—Section 212(a)(10)(E) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(10)(E)) is amended to read as follows:

"(E) FORMERLY COMPLIANT WITH EXPATRIATION REVENUE PROVISIONS.—

(1) Any alien who is a former citizen of the United States who relinquishes United States citizenship (within the meaning of section 877A(e)(3) of the Internal Revenue Code of 1986) and is in compliance with section 877A of such Code (relating to expatriation) is inadmissible.

(2) AVAILABILITY OF INFORMATION.—

(A) IN GENERAL.—Section 401(q)(1)(B)(ii) (relating to disclosure of returns and return information for purposes other than tax administration) is amended by adding at the end the following new paragraph:

"(I) DISCLOSURE TO DENY VISA OR ADMISSIBILITY TO CERTAIN EXPATRIATES.—Upon written request of the Attorney General or the Attorney General’s delegate, the Secretary shall disclose whether an individual is in compliance with section 877A (and if not in compliance, any items of noncompliance) to officers and employees of the Federal agency responsible for administering section 212(a)(10)(E) of the Immigration and Nationality Act solely for the purpose of, and to the extent necessary in, administering such section 212(a)(10)(E).

(B) SAFEGUARDS.—Section 5015(b)(4) relating to safeguards) is amended by striking "or (2)" each place it appears and inserting "(2), or (1),".

(3) EFFECTIVE DATES.—The amendments made by this subsection shall apply to individuals who relinquished United States citizenship or on or after the date of the enactment of this Act.

(E) CONFIRMING AMENDMENTS.—

(1) Section 877 is amended by adding at the end the following new subsection:

"(a) APPLICATION.—This section shall not apply to any expatriate subject to section 877A.

(2) Section 891 is amended by adding at the end the following new subsection:

"(a) APPLICATION.—This section shall not apply to any expatriate subject to section 877A.

(F) EFFECTIVE DATES.—The due date under section 877A(b)(2) of the Internal Revenue Code of 1986, as amended by this section, shall in no event occur before the 90th day after the date of the enactment of this Act.

(G) CLERICAL AMENDMENT.—The table of sections for part A of subpart II of chapter N of chapter I is amended by inserting after the item relating to section 877 the following new item:

"Sec. 877A. Tax responsibilities of expatriation."

(H) EFFECTIVE DATE.—

(1) IN GENERAL.—Except as provided in this section, this title applies to expatriates (within the meaning of section 877A(e) of the Internal Revenue Code of 1986, as added by this section) whose expatriation date (as so defined) occurs on or after the date of the enactment of this Act.

(2) TRANSPORTATIONS.—Section 102(d) of the Internal Revenue Code of 1986 (as added by subsection (b)) shall apply to gifts and bequests received on or after the date of the enactment of this Act, from an individual or the estate of an individual whose expatriation date (as so defined) occurs after such date.

(3) DUE DATE FOR TENTATIVE TAX.—The due date under section 877A(b)(3) of the Internal Revenue Code of 1986, as added by this section, shall in no event occur before the 90th day after the date of the enactment of this Act.

Mr. KERRY. Mr. President, today Senators BAUCUS, GRASSLEY and I, along with other Finance Committee members, are introducing the Defenders of Freedom Tax Relief Act of 2007. Earlier in the year, Senator SMITH and I introduced the Active Duty Military Tax Relief Act of 2007, which would help those who are valiantly serving our country at home and who have families that they leave behind.

The Defenders of Freedom on Tax Relief Act of 2007 includes several provisions from the Active Duty Military Tax Relief Act of 2007. It also includes additional provisions to help military families and veterans who often struggle financially.

The best definition of patriotism is keeping faith with those who wear the uniform of our country. That means giving our troops the resources they need to keep them safe while they are protecting us. It means supporting our reservists at home as well as our troops abroad.

Currently, there are over 149,700 military personnel serving in Iraq. There are approximately 22,100 U.S. servicemen in Afghanistan. Many of these men and women are reservists and have been called to active duty, frequently for multiple tours.

Most large businesses have the resources to provide supplemental income to their reservists who are called up and to replace them with temporary employees. I applaud the businesses that have been able to pay supplemental income to their reservists, but
it is not easy for small businesses to do the same.

In January, the Committee on Small Business and Entrepreneurship held a hearing on veterans' small business issues. A majority of our veterans returning from Iraq and Afghanistan are Reserve and National Guard members—35 percent of whom are either self-employed or own or are employed by a small business.

We heard some disturbing statistics related to differential military pay, and unintended consequences the call up of reservists is having on small businesses. According to a January 2007 survey conducted by Workforce Management, 54 percent of the businesses surveyed responded that they would not hire a citizen soldier if they knew that they could be called up for an indeterminate amount of time. I am concerned that long call ups and redeployments have made it hard for small businesses to be supportive of civilian soldiers.

The Active Duty Military Tax Relief Act of 2007 provides a tax credit to small businesses to assist with the cost of paying the salary of their reservist employees when they are called to active duty. A similar provision is included in the Defenders of Freedom Tax Relief Act of 2007.

In addition to helping small businesses, the Active Duty Military Tax Relief Act of 2007 addresses concerns related to differential military pay, income tax withholding, and retirement plan participation. These provisions will make it easier for employers who would like to pay their employees supplemental income, above their military pay, and make pension contributions. Our legislation would make differential military pay subject to Federal income tax withholding. In addition, with respect to the retirement plan rules, the bill provides that a person receiving differential military pay would be treated as an employee of the employer making the payment and would not be excluded from the differential military pay to be treated as compensation. These provisions are included in the Defenders of Freedom Tax Relief Act of 2007.

The Active Duty Military Tax Relief Act of 2007 would make permanent the existing provision which allows taxpayers to include combat pay as earned income for purposes of the earned-income tax credit, EITC. Without this provision some military families would no longer be eligible to receive the EITC because combat pay is currently not taxable.

Last Congress, Senator Smith and I introduced the Fallen Heroes Family Savings Act, which we have incorporated into the Active Duty Military Tax Relief Act. This provision provides tax relief for the death gratuity payment that is given to families who have a loved one in combat. This payment is currently $100,000.

Our current tax laws do not allow the recipients of this payment to use it to make contributions to tax-preferred saving accounts that help with saving for retirement. The Active Duty Military Tax Relief Act of 2007 would allow military death gratuities to be contributed to certain tax-preferred accounts. These contributions would be treated as qualified rollovers. A similar provision is included in the Defenders of Freedom Tax Relief Act of 2007.

Our service men and women need to know that we are honoring their valor by taking care of those they leave behind. Helping ease the tax burden on the death gratuity will enable military families to fund their retirement.

These changes to our tax laws will help our military families with some of their financial burdens. It cannot repay the sacrifices they have made for us, but it is a small way we can support our troops and their families at home as well as abroad.

By Mr. LAUTENBERG (for himself, Mr. INOYE, Mr. SMITH, and Mr. STEVENS):

S. 1594. A bill to amend title 46, United States Code, with high-risk safety and security for especially hazardous cargoes, and for other purposes; to the Committee on Commerce, Science, and Transportation.

Mr. Lautenberg. Mr. President, I rise today to introduce the Maritime Hazardous Cargo Security Act of 2007 along with my colleagues Sen. INOYE, STEVENS, and SMITH. As the bipartisan leaders of the Senate Committee on Commerce, Science, and Transportation and its Subcommittee on Surface Transportation and Merchant Marine Safety, Security, and Infrastructure, we have been working together over the course of this session to evaluate the risks posed by the transportation of especially hazardous cargo in the maritime sector. This bill is the result of exhaustive research and consultation with affected industries and the Department of Homeland Security. Ships bringing liquefied natural gas, LNG, from abroad and also the facilities along America's shores that handle LNG must be better secured against terrorism.

With so much focus on hazardous cargo that is transported on our roads and railways, we must not neglect the much larger shipments of hazardous cargoes that are carried by vessel. Energy supply challenges in our country have led to the proposals for approximately 70 new shoreside facilities in the United States to receive liquefied natural gas via oceangoing tank vessel. Many of the security risks of the transportation of this commodity are known and have been detailed by the Government Accountability Office. Furthermore, other chemicals and petrochemicals can present even greater security risks. The shipping system for these commodities is international in scope, so our bill would require the administration to work with our international trading partners to develop standards of care to adequately protect these ships, facilities, employees, and nearby communities and residents from attacks involving these and other hazardous cargoes. Our proposal would require the development of procedures for the safe and secure handling of especially hazardous cargoes, EHC, for all vessels and port facilities; require successful completion of U.S. Coast Guard Incident Command System, ICS, training for all personnel responsible for the safety and security of a vessel in port; require the Department of Homeland Security to develop regional response and recovery plans for the resumption of commerce after disruption by a security incident; authorize the U.S. Coast Guard to develop cost share plans for security costs assessed under this bill; and authorize voluntary third party validation of international port facilities to certify they meet or exceed international safety standards; and require the U.S. Coast Guard to develop a resource allocation plan to show how its proposed budget will be used for EHC security operations and to report to Congress biennially.

In summary, the Maritime Hazardous Cargo Act of 2007 will require strengthening of Federal protections against terrorist attacks on facilities and vessels that transport, handle, and store especially hazardous cargoes, EHC's. The transportation of EHC's by ship can pose a significant risk to the public safety and the economy of the Nation, particularly the transportation of chemicals and petrochemicals such as anhydrous ammonia, ammonium nitrate, chlorine, liquefied natural gas and liquefied petroleum gas. Currently, no international standards exist for the safe and secure handling of these chemicals/petrochemicals by ship and limited U.S. Coast Guard resources for EHC security poses a dangerous risk to our communities. Further, I intend to work with my cosponsors and other colleagues to ensure there are sufficient resources in the budget to carry out the provisions of the bill.

I ask unanimous consent that the text of the bill be printed in the Record.

There being no objection, the text of the bill was ordered to be printed in the Record, as follows:

S. 1594

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SEC. 1. SHORT TITLE: TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Maritime Hazardous Cargo Security Act".