for pesticide labels. This does not alter EPA’s previous requirement for more specific restrictions on neonicotinoid pesticides for which EPA required language to address risks to bees not under contract for pollination services.

EPA is seeking comment on both the approach of label restrictions on products used for bees under contract for pollinator services, and for the approach to rely on state and tribal pollinator protection plans to bees that are not under contract for pollination services.

These actions are consistent with the Presidential directive issued in June 2014 to reduce the effect of factors that have been associated with pollinator declines in general as well as the mandate to engage state and tribal partners in the development of pollinator protection plans. While the proposed mitigation focuses on managed bees, EPA believes that in protecting managed bees, these measures will also protect native solitary and social bees that are in and around treatment areas. The proposed mitigation is based on an acute toxicity threshold and is not intended to supersede more restrictive product-specific use prohibitions. EPA will continue to conduct chemical-specific risk assessments for bees and will consider additional product-specific mitigation as needed in the Office of Pesticide Programs’s (OPP) registration and registration review programs.

III. Areas of Feedback

EPA is seeking comments on the proposed approach to mitigate exposure to bees from acutely toxic pesticide products under contract and non-contract pollination scenarios. In addition, EPA is specifically seeking comment on several issues described in the policy paper.

A. Label Language for Applications to Sites With Bees Present Under Contracted Services

EPA is proposing to prohibit the foliar application of acutely toxic products during bloom for sites with bees on-site under contract, unless the application is made in accordance with a government-declared public health response. EPA encourages growers and beekeepers to include provisions in pollination service contracts that take into account the increased likelihood of bee colony exposure and ensure that colonies will be protected and pollination services secured. If EPA receives evidence during the public comment period and/or through outreach at stakeholder meetings that such contract provisions are common or that there are other effective and mutually agreed upon stakeholder (i.e., beekeeper-to-grower) practices indicating that application of acutely toxic pesticides is not of risk concern for bees under contract, then EPA will consider this evidence in determining whether this scenario needs the mitigation indicated in the proposed language. Please comment on any factors that may allow EPA to reconsider the mitigation for this scenario, for example, if risks to bees are addressed through existing, and widely used, contract language.

B. State and Tribal Managed Pollinator Protection Plans

For sites not under contracted services, EPA believes that pollinator protection plans serve as examples of effective collaboration between stakeholders at the local level that can lead to reduced pesticide exposure and protection of managed bees while maintaining the flexibility needed by growers to protect crops. Based on feedback provided to EPA by state lead agencies that have developed such plans, beekeeper-to-grower communication has been enhanced and fewer bee kill incidents have been reported as a result of the plans. Across these diverse plans, the common element has been effective stakeholder engagement, and anecdotal reports from the stakeholder groups suggest that the plans are effective at increasing communication and cooperation. The development of pollinator protection plans is a voluntary way for states and tribes to address acute pesticide exposure to pollinators. EPA believes that a key factor for states and tribes to determine the effectiveness of managed pollinator protection plans will be to include mechanisms to measure the effectiveness and a process to periodically review and modify each plan. Please comment on EPA’s proposal to address risk to non-contract bees through reliance on state and tribal plans. Also, given the uncertainties with incident data, what kind of measures should be used to demonstrate that state and tribal pollinator protection plans are effective?

C. Uncertainties

EPA recognizes that there are a number of uncertainties that remain regarding chemicals and exposure scenarios that may not fall within the domain of the proposal. EPA is also interested in receiving feedback on these uncertainties, which are described in the proposal.


Because access to the interior of the Hubert H. Humphrey Building is not readily available to persons without Federal government identification, commenters are encouraged to leave their comments in the CMS drop slots located in the main lobby of the building. A stamp-in clock is available for persons wishing to retain a proof of filing by stamping in and retaining an extra copy of the comments being filed.

For delivery in Baltimore, MD—Centers for Medicare & Medicaid Services, Department of Health and Human Services, 7500 Security Boulevard, Baltimore, MD 21244–1850.

If you intend to deliver your comments to the Baltimore address, call telephone number (410) 786–9994 in advance to schedule your arrival with one of our staff members.

Comments erroneously mailed to the addresses indicated as appropriate for hand or courier delivery may be delayed and received after the comment period.

FOR FURTHER INFORMATION CONTACT:
Chevell Thomas, (410) 786–1387.
Geanelle G. Herring, (410) 786–4466.

SUPPLEMENTARY INFORMATION: Inspection of Public Comments: All comments received before the close of the comment period are available for viewing by the public, including any personally identifiable or confidential business information that is included in a comment. We post all comments received before the close of the comment period on the following Web site as soon as possible after they have been received: http://www.regulations.gov. Follow the search instructions on that Web site to view public comments.

Comments received timely will also be available for public inspection as they are received, generally beginning approximately 3 weeks after publication of a document. At the headquarters of the Centers for Medicare & Medicaid Services, 7500 Security Boulevard, Baltimore, Maryland 21244, Monday through Friday of each week from 8:30 a.m. to 4 p.m. To schedule an appointment to view public comments, phone 1–800–743–3951.

I. Background

Section 262 of the Health Insurance Portability and Accountability Act of 1996, Public Law 104–191, added section 1173 to the Social Security Act (the Act) and required, among other things, the Secretary of the Department of Health and Human Services (HHS) (the Secretary) to adopt standards providing for a standard unique health identifier for each health plan. The Congress renewed that requirement in 2010 in section 1104 of the Patient Protection and Affordable Care Act (Pub. L. 111–148), as amended by the Health Care and Education Reconciliation Act of 2010 (Pub. L. 111–152) (collectively known as the Affordable Care Act), requiring the Secretary to promulgate a final rule to establish a unique health plan identifier based on the input of the National Committee on Vital and Health Statistics, with such rulemaking to be effective not later than October 1, 2012.

In the September 5, 2012 Federal Register (77 FR 54664), the Secretary issued the Administrative Simplification: Adoption of a Standard for a Unique Health Plan Identifier; Addition to the National Provider Identifier Requirements; and a Change to the Compliance Date for the International Classification of Diseases, 10th Edition (ICD–CM and ICD–10–PCS) Medical Data Code Sets final rule (hereinafter referred to as the “HPID final rule”) adopting a standard for a unique health plan identifier (HPID) and established requirements for its implementation. The final rule was effective November 5, 2012. With the exception of small health plans, plans were required to obtain an HPID by November 5, 2014 (small plans have until November 5, 2015). In recognition of the fact that the health care industry includes many different business structures and arrangements, the HPID final rule created an enumeration structure that distinguishes between controlling health plans (CHPs) and subhealth plans (SHPs) and enables health plans to obtain HPIDs to reflect those arrangements and be identified appropriately in HIPAA transactions. SHPs are required to obtain HPIDs while SHPs are not. The HPID final rule also created an optional other entity identifier (OEID) to facilitate the identification in HIPAA transactions of entities that are not health plans, health care providers, or individuals, yet need to be identified in such transactions.

The HPID final rule does not require covered entities to identify a health plan in a HIPAA transaction. But, where a covered entity does identify a health plan in a HIPAA transaction, the final rule specifies that, on or after November 7, 2016, it must use an HPID to do so.

In early 2014, the National Committee on Vital and Health Statistics (NCVHS) conducted a number of hearings regarding the HPID. Those hearings yielded testimony from various segments of the industry expressing concerns about the HPID and the need for additional clarification and led the NCVHS, on September 23, 2014, to recommend that the Secretary specify that the HPID not be used in HIPAA transactions and clarify the HPID’s use. On October 31, 2014, HHS exercised enforcement discretion and advised the public of a delay, until further notice, in enforcement of 45 CFR 162, Subpart E (the regulations pertaining to HPID enumeration and use) so that HHS could review the NCVHS’s recommendations and consider next steps. (See http://www.cms.gov/Regulations-and-Guidance/HIPAA-Administrative-Simplification/Affordable-Care-Act/Health-Plan-Identifier.html).

II. Solicitation of Comments

We are soliciting public input to assess the NCVHS’s recommendations to determine whether policy changes may be warranted. We also note that, since the publication of the HPID final rule, the nation’s health care system has experienced sweeping changes, including implementation of the Affordable Care Act’s marketplaces. Therefore, we are requesting information regarding the following:

- The HPID enumeration structure outlined in the HPID final rule, including the use of the CHP/SHP and OEID concepts.
- The use of the HPID in HIPAA transactions in conjunction with the Payer ID.
- Whether changes to the nation’s health care system, since the issuance of the HPID final rule published September 5, 2012, have altered your perspectives about the function of the HPID.

III. Response to Comments

Because of the large number of public comments we normally receive on Federal Register documents, we are not able to acknowledge or respond to them individually. We will consider all comments we receive by the date and time specified in the DATES section of this preamble; and, when we issue a subsequent document, we will respond to the comments in the preamble to that document.

Approved May 25, 2015.

Sylvia M. Burwell,
Secretary, Department of Health and Human Services.

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